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COMPREHENSIVE REVIEW OF THE WHOLE QUESTION OF PEACE-KEEPING OPERATIONS IN ALL THEIR ASPECTS

PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

Programme budget implications of draft resolution A/SPC/47/L.7

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolution

1. Under the terms of operative paragraphs 3, 4, 6-8, 10, 23, 25, 26, 28, 30-41, 51, 54, 56 and 61 of draft resolution A/SPC/47/L.7, the General Assembly would:

(a) Request the Secretary-General to explore the possibility of improving the formulation of his questionnaire of 21 May 1990, and to recirculate the questionnaire on a regular basis;

(b) Encourage the Secretary-General to consider circulating a separate questionnaire on civil police and civilian experts;

(c) Recommend that the guidelines in the questionnaire be developed and used subsequently in the "Notes for Guidance";

(d) Call upon the Secretariat to consult with and assist Member States in completing the questionnaires;

(e) Request the Secretary-General to promote, based on the questionnaires, the establishment on a voluntary basis among Member States of a pool of resources, including military units, military observers, civil police, key staff personnel and humanitarian matériel, that might be made readily available to United Nations peace-keeping operations subject to national approval;

(f) Encourage the Secretariat and those Member States which have indicated willingness to provide forces or capabilities to the United Nations for peace-keeping operations on short notice to enter into direct dialogue;

(g) Request the Secretary-General to report to the General Assembly as soon as possible on the subject of augmenting the strength and capability of military and civilian staff dealing with peace-keeping matters in the Secretariat; and to consider the establishment in the Secretariat of an enhanced peace-keeping planning staff and an operations centre;

(h) Invite the Secretary-General to consider the necessary strengthening and reform of the Secretariat units dealing with peace-keeping operations;

(i) Invite the Secretary-General to consider the establishment of a unified, integrated structure within the Department of Peace-keeping Operations; and to consider whether relevant parts of the Field Operations Division should be transferred to the Department;

(j) Request the Secretariat to consider the utility of training guidelines for civilian specialized units, including civilian police;

(k) Request the Secretary-General to issue a regularly updated list of national peace-keeping training and similar activities based upon national submission;

(l) Invite the Secretary-General to institute proper arrangements and procedures for providing additional personnel on a short-term basis;

(m) Reiterate its invitation to the Secretary-General to consider identifying a focal point for contacts by Member States seeking information on all facets of ongoing and planned peace-keeping operations;

(n) Invite the Secretary-General to review, with a view to streamlining procedures and enhancing effectiveness, the applicable United Nations financial and administrative regulations concerning peace-keeping operations;

(o) Invite the Secretary-General to consider means whereby Special Representatives/Force Commanders and other key personnel are identified at the earliest possible time;

(p) Recommend that the Secretary-General conduct a study on how to prevent duplication of responsibilities of civilian and military staff personnel in the field;

(q) Invite the Secretary-General immediately to envisage the adoption of all necessary arrangements to define logistics doctrine and standard operational procedures combining civilian and military aspects;

(r) Encourage the Secretary-General to invite Member States to provide qualified military and civilian personnel to assist the Secretariat in the planning and management of peace-keeping operations;

(s) Request the Secretary-General to report periodically on the performance of all peace-keeping operations;

(t) Request the Secretary-General to consider establishing a training programme for key staff personnel of peace-keeping operations with a view to creating a pool of trained personnel with knowledge of the United Nations system and its working procedures;

(u) Request the Secretariat immediately to make all necessary arrangements for the reissue of The Blue Helmets in 1995;

(v) Recommend that the Secretariat continue the existing practice of informal consultations with contributing States more directly interested, as appropriate, and that, especially for particularly large or complex operations, these informal consultations be held on a more frequent and regular basis, with a view to providing effective follow-up and support to the operation from its initial stage to its termination;

(w) Consider that, in the light of the ever expanding role of peace-keeping operations, it is important that the United Nations, from planning through implementation of each operation, and on an ongoing basis, assess the risks to the safety and security of its units and personnel and take all necessary measures, including the elaboration of appropriate guidelines and procedures, to ensure the highest possible levels of that safety and security;

(x) Believe that consideration might be given, over the next few years, to the elaboration of a universally acceptable text for a declaration on United Nations peace-keeping operations, which would include the main organizational and practical aspects involved and would contain recommendations on ways of enhancing the effectiveness of such operations;

(y) Recommend that, should any of the proposals contained in the present resolution result in budgetary implications for the biennium 1992-1993, such additional costs should be accommodated within the appropriation level approved in General Assembly resolution 46/186 A of 20 December 1991;

(z) Request the Secretary-General to prepare, within existing resources, a compilation of observations and suggestions on peace-keeping operations submitted by Member States and to submit it to the Special Political Committee by 30 March 1993.

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B. Relationship of requests to the approved programme of work

2. The requests contained in paragraph 1 (a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m), (o), (p), (q), (r), (s), (v) (w), (x) and (z) above are related to subprogramme 2 (Peace-keeping operations) of programme 1 (Good Offices and peacemaking, peace-keeping, research and the collection of information) of the medium-term plan for the period 1992-1997 1/ and to subprogramme 1 (Peace-keeping operation) under section 2 (Good offices, peacemaking; peace-keeping; research and the collection of information) of the programme budget for the biennium 1992-1993. 2/
3. The request contained in paragraph 1 (t) above relates to subprogramme 3, Staff administration and training of programme 41, Human resources management, of the medium-term plan for the period 1992-1997 1/ and to activities initially programmed under subprogramme 3, Staff administration and training, of section 33, Office of Human Resources Management, of the programme budget for the biennium 1992-1993. 2/
4. The request contained in paragraph 1 (n) above relates to subprogrammes 1, Financial management and control systems, and 6, Financial services, relating to peace-keeping matters, initially programmed under section 33C Office of Programme Planning, Budget and Finance, of the programme budget for the biennium 1992-1993.
5. The request contained in paragraph 1 (u) above relates to subprogramme 1, Promotional services, of programme 38 Public information, of the medium-term plan for the period 1992-1997 1/ and to subprogramme 1, Promotional services, of section 31, Public information, of the programme budget for the biennium 1992-1993. 2/

C. Activities by which the requests would be implemented

6. Should the General Assembly adopt the draft resolution, the Secretary-General would respond appropriately to the requests and suggestions outlined in paragraph 1 above.

D. Modifications required in the programme of work
for 1992-1993

7. With respect to activities responding to requests under subparagraphs 1 (a) through (m), (o) through (s), (v) through (x) and (z), these relate to activities 1 and 2 programmed under subprogramme 1, Peace-keeping operations, of section 2, Good offices and peacemaking, peace-keeping, research and the collection of information, of the programme budget for the biennium 1992-1993. The activity responding to the request under subparagraph 1 (t) relates to activity 1 of part (b), Training, of subprogramme 3, Staff administration and training, initially programmed under section 33B, Office of Human Resources Management. The activity responding to the request under

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subparagraph 1 (n) above relates to activity 2 of subprogramme 1, Financial management and control systems, and activity 2 of subprogramme 6, Financial services relating to peace-keeping matters, originally programmed under section 33C, Office of Programme Planning, Budget and Finance. The activity responding to the request in subparagraph 1 (u) would not be implemented during 1992-1993. Consequently, should the General Assembly adopt draft resolution A/SPC/47/L.7, no programmatic modification would be required in the programme budget for the biennium 1992-1993.

E. Additional requirements at full cost

8. Should the General Assembly adopt draft resolution A/SPC/47/L.7, most of the activities to be undertaken by the Secretary-General would involve review and consideration of new activities and policy directions in the organization, management and development of the peace-keeping operations and capabilities of the Organization. Such mandates would involve no additional requirements during 1993. Likewise, requests to continue activities already programmed and being undertaken would involve no additional requirements during 1993. Requests for reports, as outlined in subparagraphs 1 (g), (k) and (z), would also be accommodated from within existing resources in 1992-1993. It should be noted, however, that the Secretary-General cannot prejudge the contents of the report that he is requested to prepare, as outlined in paragraph 1 (g) above.

9. As regards the requests outlined in subparagraphs 1 (t) and (u) above, the implications of these requests will be considered in the context of the proposed programme budget for the biennium 1994-1995.

F. Summary

10. Should the General Assembly adopt draft resolution A/SPC/47/L.7, no additional appropriations would be required at this stage under sections 2, 31 or 41.

Notes

1/ Official Records of the General Assembly, Forty-fifth Session, Supplement No. 6 (A/45/6/Rev.1), vol. I, as amended by A/47/6.

2/ Ibid., Forty-sixth Session, Supplement No. 6 (A/46/6/Rev.1), vols. I and II, and Add.1.
